

ANNEX 13

ESF-13 - LAW ENFORCEMENT

COORDINATING: South Carolina Law Enforcement Division

PRIMARY: South Carolina National Guard; South Carolina Forestry Commission; South Carolina Department of Natural Resources, Division of Law Enforcement; South Carolina Department of Probation, Parole and Pardon Services; South Carolina Department of Public Safety

SUPPORTING: South Carolina Department of Corrections; South Carolina Criminal Justice Academy; Local Law Enforcement Agencies; Department of Administration, Office of Technology and Information Services; Department of Administration, Division of Information Security

I. INTRODUCTION

- A. Effective law enforcement is essential during emergencies or disasters to ensure protection of lives and property.
- B. Local law enforcement officials are responsible for enforcement of laws, traffic control, investigation of crimes, and other public safety activities within their jurisdictions.
- C. Upon request, federal, state, and local law enforcement resources may be deployed throughout the State to assist ESF-13 in maintaining peace and good order in whatever capacity is determined necessary and warranted.
- D. If activation is required due to cascading effects caused by a cyber-event, a member of the SC Critical Infrastructure Cybersecurity Program will integrate with ESF-13 in order to provide situational awareness to the executive group.

II. PURPOSE

- A. Provide for coordination and use of law enforcement personnel and equipment in an emergency or disaster for general law enforcement (general law enforcement is inclusive of all law enforcement tasks excluding traffic management which falls under the purview of ESF-16), and to maintain peace and good order.
- B. Provide cyber consequence management interface regarding impacts on critical infrastructure.

III. CONCEPT OF OPERATION

- A. South Carolina Law Enforcement Division (SLED) is responsible for the coordination of all ESF-13 administrative, management, planning, training, preparedness, mitigation, response, and recovery activities, to include developing, coordinating, and maintaining the ESF-13 Standard Operating Procedures (SOP).

- B. ESF-13 supporting agencies will assist SLED in the planning and execution of the above.
- C. As the lead agency for law enforcement assistance, SLED will coordinate all general law enforcement assistance from all primary and support agencies in order to maintain peace and good order.
- D. In cooperation with the SC Emergency Management Division (SCEMD), ESF-13 will integrate law enforcement functions with other emergency actions.
- E. ESF-13 will coordinate with all supporting and other appropriate agencies and organizations to ensure operational readiness in time of emergency.
- F. ESF-13 personnel will be familiar with the National Response Framework and the corresponding annex with federal counterpart concepts, actions, and responsibilities. This familiarization will include, but is not limited to, the organization, functions, and responsibilities of the Incident Management Assistance Teams (IMAT) and the Joint Field Office (JFO).
- G. In coordination with and support of the counties, ESF-13 will assess the situation (pre-event and post-event), and in coordination with local emergency management officials, develop strategies to respond to the emergency, including the deployment of additional federal, state, and local law enforcement assets and resources as needed.
- H. ESF-13 will coordinate with Federal ESF-13 to obtain federal assistance when required. All deployed resources will track and document any and all information determined necessary for obtaining such assistance.
- I. ESF-13 will coordinate with SCEMD and other primary and support agencies to coordinate or support the provision of cyber consequence management assessment of critical infrastructure/facilities.
- J. Requests for Law Enforcement Assistance.
 - 1. Additional law enforcement resources, whether federal, state, or local, will be made available to local officials, including local law enforcement officials, upon request, depending upon availability.
 - 2. Should an emergency situation develop, and a local government official determines the need for additional law enforcement assistance and the Governor has not declared a State of Emergency, the official should coordinate this request via Mutual Aid Agreement through their local law enforcement officials.
 - 3. When the State Emergency Operations Center (SEOC) becomes partially or fully activated, State Law Enforcement Local/Regional Commanders will

coordinate their personnel assignments with their representatives at ESF-13 who, in turn, are coordinating with the SLED Chief or his designee.

4. ESF-13 will receive and act on requests from local governments or local law enforcement officials.
5. Personnel assigned to assist local governments should inform the Incident Commander of SLED of the conditions found, and actions being taken by local and state personnel.
6. Requests for military support for law enforcement missions will be forwarded to the Chief of SLED or his designee for action.

K. Command and Control

1. Under normal operating conditions, all law enforcement assets in the state operate as separate entities, each having their own chain of command. During a crisis period, these agencies will operate collectively with SLED through a designated Point of Contact.
2. The local sheriff or chief of police is responsible for law enforcement activities within his/her local jurisdiction; however, the above resources are available to maintain peace and good order as needed based upon availability.
3. The local law enforcement agency in command will retain direction and control.
4. When state law enforcement personnel and equipment are committed, SLED will assign a member to coordinate state activities with the local law enforcement Incident Commander.
5. SLED will coordinate directly with the local law enforcement agency in control to coordinate activities for all other state law enforcement agencies involved as it relates to general law enforcement duties.
6. State law enforcement resources will continue to be regulated through the normal chain of command but will be responsive to ESF-13, in conjunction with the SLED Incident Commander.
7. Individual agencies will maintain policy and administrative control of their resources in the field.

- L.** State law enforcement resources may be deployed prior to the Governor declaring a state of emergency. ESF-13 will coordinate the deployment of these law enforcement assets with appropriate representatives at the SEOC as soon as possible.

- M. Law enforcement agencies will provide the needed personnel from officers located throughout the State to augment personnel located in or immediately adjacent to disaster areas.
- N. No municipality, county, or state agency is authorized to use private security agencies or volunteers for law enforcement duties unless they are sworn law enforcement officers of the state. The public safety or law enforcement agencies which appoint and utilize these personnel are responsible for them.
- O. Terrorist Incidents
 - 1. In accordance with SC Code of Laws Section 23-3-15 (A) (8), SLED has specific and exclusive jurisdiction and authority for coordinating the state response to a terrorist threat or incident.
 - 2. For response to Terrorist Incidents, see Appendix 8 (SC Terrorism Incident Plan) of the SC Emergency Operations Plan.
- P. Civil Disorder/Disturbance

For response to civil disorder, see Appendix 7 (SC Civil Disturbance Plan) of the SC Emergency Operations Plan.

IV. ESF ACTIONS

- A. Prevention
 - 1. Proactively identify potential threats
- B. Protection
 - 1. Identify agencies, organizations, and individuals capable of providing law enforcement support services and associated resource inventories.
 - 2. Analyze hazards, critical facilities, and law enforcement requirements, and develop plans to preposition assets.
 - 3. Train regular and support personnel in emergency duties.
 - 4. Establish and maintain liaison with Federal, State and local agencies.
 - 5. Develop and maintain standard operating procedures (SOPs) and plans, to include alert lists and mobilization procedures of personnel and agencies.
 - 6. Ensure procedures are in place to document costs for potential reimbursement.
 - 7. Participate at least annually in state exercises and/or conduct an exercise to validate this annex and supporting SOPs.

C. Response

1. Staff the SEOC as directed.
2. Coordinate law enforcement protective measures at the SEOC.
3. Coordinate all law enforcement requests.
4. Coordinate law enforcement and investigative support to local law enforcement agencies.
5. Coordinate law enforcement requests with local officials in evacuated areas in support of protective measures, safeguarding of critical facilities and access control to disaster areas as requested.
6. Collect damage information received from deployed assets and provide information to the SEOC Situation Unit.

D. Recovery

1. Phase down operations as directed by the SEOC.
2. Continue those operations necessary to protect people and property.
3. Assist in coordination of the return of evacuees.
4. Coordinate all law enforcement requests.
5. Assist with coordination of the reconstitution of law enforcement agencies as necessary.
6. Coordinate with support agencies to ensure they maintain appropriate records of costs incurred during the event.
7. Provide representation and support long-term recovery priorities as identified by the Recovery Task Force.

E. Mitigation

1. Support and plan for mitigation measures, including monitoring and updating mitigation actions in the State Hazard Mitigation Plan.
2. Review, evaluate, and comment on proposed State Hazard Mitigation Plan amendments upon initiation and within review period.

3. Support requests and directives from the Governor and/or the Federal Emergency Management Agency (FEMA) concerning mitigation and/or redevelopment activities.
4. Document matters that may be needed for inclusion in agency or state/federal briefings, situation reports and action plans.

V. RESPONSIBILITIES

A. General

1. Coordinating, primary, and support agencies will identify, train, assign, and provide personnel to staff ESF-13 in the SEOC.
2. Support agencies will designate a lead contact from their agency to ESF-13 and will maintain contact with and prepare to execute missions in support of ESF-13 during periods of activation.
3. Support agencies will furnish pertinent law enforcement intelligence information to SLED.
4. Coordinating, primary, and support agencies will establish and maintain a system for alert and mobilization.

B. South Carolina Law Enforcement Division

1. Preparedness
 - a. Notify ESF-13 supporting agencies upon activation.
 - b. Identify agencies, organizations, and individuals capable of providing law enforcement support services and associated resource inventories.
 - c. Develop and coordinate a comprehensive plan to marshal and deploy state law enforcement assets during emergencies.
 - d. Develop a training program for ESF-13 team members involved in emergency operations.
 - e. In conjunction with SCEMD, ensure plans contain procedures for the assessment and reporting of initial damages in impact areas.
 - f. Provide for the gathering and dissemination of intelligence information.
2. Response

- a. Collect damage information received from deployed assets and provide information to the SEOC Situation Unit.
 - b. Assist local law enforcement in patrolling evacuated areas, including safeguarding critical facilities, and control access to the disaster area as requested through ESF-13.
 - c. Assist local law enforcement in conducting investigations as requested and as coordinated through ESF-13.
 - d. Assist local law enforcement agencies in law enforcement operations as coordinated through ESF-13.
 - e. Provide assets to support cyber consequence management assessment and restoration of critical infrastructure/facilities.
3. Recovery
- a. Phase down operations as directed by SEOC Operations.
 - b. Continue those operations necessary to protect people and property.
 - c. Assist in facilitating reentry of evacuees.
 - d. Assist with reconstitution of law enforcement agencies as necessary.
 - e. Maintain appropriate records of costs incurred during the event.
- C. South Carolina National Guard
- 1. Deploy to assist law enforcement agencies as coordinated through ESF-13.
 - 2. Maintain task force, detachment, team integrity, and chain of command at all times.
 - 3. Support ESF-13 operations with a trained Liaison Officer.
 - 4. Provide assets to support cyber consequence management assessment and restoration of critical infrastructure/facilities.
- D. South Carolina Forestry Commission
- 1. Assist local law enforcement agencies in law enforcement operations as coordinated through ESF-13.
 - 2. Provide personnel and resources to affected areas as requested through ESF-13.
- E. South Carolina Department of Natural Resources, Division of Law Enforcement

1. Develop plans related to waterway and woodland law enforcement and response activities.
 2. Provide personnel and resources to the affected area as requested through ESF-13.
 3. Assist local law enforcement agencies in law enforcement operations as coordinated through ESF-13.
- F. South Carolina Department of Probation, Parole and Pardon Services
1. Provide personnel and resources to the affected area as requested through ESF-13.
 2. Assist local law enforcement agencies in law enforcement operations as coordinated through ESF-13.
- G. South Carolina Department of Public Safety
1. Preparedness. Develop plans and procedures for responding to all disaster-related activities within the scope of SCDPS statutory authority.
 2. Response
 - a. Provide personnel and resources, including specialized units to affected areas as requested through ESF-13.
 - b. Assist local law enforcement agencies in operations as requested through ESF-13.
 - c. Assist local law enforcement in securing evacuated areas, including safeguarding critical facilities and controlling access to disaster areas as requested through ESF-13.
- H. South Carolina Department of Corrections
1. Provide personnel and resources to the affected area as requested through ESF-13.
 2. Assist local law enforcement agencies in law enforcement operations as coordinated through ESF-13.
- I. South Carolina Criminal Justice Academy

1. Provide personnel and resources to the affected area as requested through ESF-13.
 2. Assist local law enforcement agencies in law enforcement operations as coordinated through ESF-13.
- J. Local Law Enforcement Agencies
1. Assist local law enforcement agencies in law enforcement operations as coordinated through ESF-13.
 2. Provide personnel and resources to affected areas as requested through ESF-13.
- K. Department of Administration, Office of Technology and Information Services
1. Assist with communication equipment as needed by ESF-13 agencies.
- L. Department of Administration, Division of Information Security
1. Assist with cyber incident support.

VI. FEDERAL ASSISTANCE

The National Response Framework, ESF-13 (Public Safety and Security) Annex, which integrates federal public safety and security capabilities and resources to support the full range of incident management activities associated with potential or actual incidents requiring a coordinated federal response, supports this Annex.